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6 7	UNITED STATES DI	STRICT COURT
8	DISTRICT OF	ARIZONA
9 10 11 12 13 14 15 16 17	Roy and Josie Fisher, et al., Plaintiffs, and Maria Mendoza, et al., Plaintiffs, V. Tucson Unified School District No. One, et al., Defendants.	FISHER PLAINTIFFS' OBJECTION TO SPECIAL MASTER'S REPORT & RECOMMENDATIONS RE: DEFENDANT TUSD #1'S SUPPLEMENTAL PETITION FOR UNITARY STATUS/REQUEST TO STAY DISTRICT COURT'S DECISION ON UNITARY STATUS DUE TO LACK OF JURISDICTION & COVID 19 OUTBREAK AFFECTING LEGITIMACY (Assigned to: HON. DAVID C. BURY) (Oral Argument Requested)
18 19 20 21 22	COMES NOW Plaintiffs Fisher, by and the District Court's recent Order, respectfully submitting Report and Recommendations (hereinafter "SMFR" Unified District #1's Supplemental Petition for Unified District #1's Supplement	R") in this matter related to Defendant Tucson
23 24 25 26 27	District Court's Decision on Unitary Status Due Outbreak Affecting Legitimacy of Court's Decision basis for objecting to both the SMFRR and the Dist Status as being the <i>ongoing disparate Quality of I</i>	n as follows, and including the Fisher's overall rict's improper supplemental quest for Unitary Education experienced by African American
28	students in general throughout the District, as w	rell as five (5) areas of concern related to the

Court's forthcoming decision on the issue of Unitary Status: 1) whether the District Court may presently lack jurisdiction to actually decide the issue of Unitary Status at this time under applicable federal law given the contemporaneous Ninth Circuit appeal related to Defendant District #1's earlier request for Unitary Status and the District Court's Order Partially Granting and Partially Denying same, 2) the Academic Achievement Gap has *not* sufficiently diminished as to the African American students evidencing the District's ongoing lack of good faith, 3) the Discipline Gap as to African American Students is still 1.5 times greater than other racial/ethnic groups reflecting ongoing racial discrimination which is not only totally unacceptable, yet causes in its wake a myriad of other problems related to the Academic Achievement of African American Students, 4) the COVID 19 outbreak prevented a measurable final quarter for the 2019-2020 academic year for the Special Master's assessment, equitably requiring a delay as to the District Court's determination of the issue of Unitary Status, especially given that without an appropriate final quarter to include in the review of the Completion Plans ordered by the Court, together with the likely regression of African American Students' progress during the COVID 19 outbreak (and lack of appropriate Summer Academic Tutoring Programs during and due to the COVID 19 outbreak), the SMFRR and the District Court's consideration of Defendant TUSD #1's Supplemental Petition for Unitary Status lack legitimacy given that there presently is insufficient time or data to determine whether the Completion Plans ordered by the Court have been fully and successfully implemented, and 5) the Special Master's use of a former TUSD #1 Statistician throughout the SMFRR inherently violates the District Court's recent Order in which it stated that the Court did *not* want "a battle of the experts" in its determination of the issue of Unitary Status.

Fisher Plaintiffs' Objection to the Special Master's Final Report and Recommendations in this matter is supported by the attached Memorandum of Points and Authorities, the separately filed Appendix of Exhibits, and the Court record.

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MEMORANDUM OF POINTS AND AUTHORITIES

I. <u>INTRODUCTION</u>

Although for over forty (40) years the District Court has supervised the Stipulated Decree originally entered into by the parties in 1978 following Judge Frey's original finding of racial discrimination in this case¹, the most serious task of *grave* constitutional magnitude or ultimate inquiry before the Court remains in its determination of the issue of Unitary Status, by which it must assure that constitutional violator TUSD #1 has *both*: 1) complied in *good faith* with the desegregation decree since it was entered², and 2) eliminated the vestiges of past discrimination to the extent practicable.³

The District Court's decision as to whether Unitary Status should be awarded to Defendant TUSD #1 is truly the *last hope* for the *Fishers*. In other words, the

¹ It is especially noteworthy that although Defendant District in briefing has repeatedly referred to perceived limitations related to Judge Frey's findings, the parties actually subsequently agreed as part of the Stipulated Decree or Consent Decree itself that the Consent Decree entered into by the parties would take precedence in all future matters in this case and that Judge Frey's original findings would <u>not</u> be determinative. *Stipulation of Settlement* (Docket #393, Para. 17) dated 8/11/78.

² For the purposes of Plaintiffs Fishers' Objection to the Special Master's Final Report and Recommendation, the District Court had previously held in a published opinion that the Court believed that the elimination of the Academic Achievement gap between the African American and Hispanic/Mexican American students with other white students was an important tool in determining the actual good faith of the District in implementing the Consent Decree in this case. In *Fisher v. U.S.*, 549 F.Supp.2d. 1132, 1164 (D.Ariz.2008).

³ See Fisher v. TUSD at 652 F.3d 1131, 1132-33 (9th Cir. 2011) citing Missouri v. Jenkins, 515 U.S. 70, 89 (1995) (alterations in the original) (quoting Freeman v. Pitts, 503 U.S. 467, 492 (1992) (quoting Bd. of Ed. of Okla. City Public Schs. v. Dowell, 498 U.S. 237, 249-50 (1991).

hopes and dreams of the *Fishers* and all African American Students within the Tucson Unified School District for that matter, rise and fall with this Court's decision.

It is important to note for historical purposes that Plaintiffs *Fisher* originally filed the present lawsuit regarding both the Quality of Education and Student Assignment of African American Students within the District. Now approximately forty-three (43) years and \$2 billion dollars later, Plaintiffs *Fisher* are convinced that the Quality of Education for African American Students has *not* made significant improvement. In sharp contrast to the Special Master's prefatory assessment that Academic Achievement is highly related to the poverty level of students and whether they receive free or reduced lunch⁴, it is Plaintiffs' *Fisher's* strongly held belief that the teachers assigned to particular schools within the District can make a difference in the overall Academic Achievement of African American Students. However, these two inextricably intertwined areas of concern remain highly problematic and unresolved.⁵

⁴ See Special Master's Report and Recommendations dated 5/19/20 at. pp. 18-19, and Addendum A, Examining the Achievement Gap.

⁵ For example, the assignment of new teachers to racially concentrated schools has been an ongoing problem, resulting in African American Students being subjected to inexperienced teachers lowering the Quality of Education because they not only lack the overall educational maturity and pedagogy of a Master Teacher, yet also may have been *part* of the problem as to the ongoing Discipline Gap or disparate treatment of African American Students with regard to the administration and imposition of Student Discipline at TUSD #1 schools due to the fact that new

Sadly, Plaintiffs *Fisher* must herein honestly express, with regard to their ongoing honorable quest for mandated improvement in the Quality of Education received by African American Students, their heartfelt concerns, questions and trepidation as to the Special Master's possibly tilted academia favored view or overall fairness as to the implementation of the Unitary Status Plan, in that it is somewhat apparent from the language of the SMFRR that somehow, during his tenure the Special Master, Dr. Hawley may have become more concerned with what is good educationally for the School District as a whole, rather than what may be in the best interests of African American or Mexican American Students who not only still seek, yet profoundly deserve, a far better Quality of Education.⁶

Plaintiffs Fisher respectfully submit, for the purposes of especially

teachers may not have developed an appropriate understanding of what discipline measures actually work and those which do not work with contemporaneous young people, resulting in possibly a *zero* tolerance attitude and the errant disciplining of students who may not be of their own racial background nor that of the disciplining school administrator. Moreover, given the limited academic experience of new teachers and the fact that they are being assigned for the most part to racially concentrated schools, African American Students are deprived of being taught by highly qualified teachers in the first instance, leading to not only a lower Quality of Education, yet a reduction in their actual Academic Achievement. This injustice is only magnified by the fact that the District has failed to materially comply with the Unified Status Plan with regard to the "Home Grown Teachers" requirement.

⁶ With great respect to the Special Master's apparent concern for the Quality of Education as whole within the Tucson Unified School District making it possible for all boats to rise upon the *Sea of Educational Opportunity*, it is, after all, the African American and the Hispanic American Students who were and have been the actual *victims* of ongoing racial discrimination and disparate treatment in the field of education.

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undergirding their Opposition to the SMFRR, that radically improving the Quality of Education is exactly where the emphasis of the present case should be —on minority students benefitting from improvements in their particular Quality of Education - rather than the District itself as a whole benefitting from general improvements in the Quality of Education as a whole. It's about time that White or Anglo American Students benefit from better programs for Minority Students or children, rather than the Minority Students merely observing or hoping against hope that 'all boats rise as the result of the higher tide' of academic programs aimed at primarily benefitting Non-Minority Students? Tragically, due to the ongoing disparate treatment of African American Students, as well as other Minority Students with regard to the Quality of Education, for the most part, Minority Students have not been allowed to even tie their boats up at the dock to possibly benefit from a rising tide, or have actually been pulled under the water or rising tide by the less than satisfactory or deplorable Quality of Education they have consistently endured, drastically shortening their boat's mooring to the dock.

With regard to Plaintiffs *Fishers* areas of concerns, and in opposition to the SMFRR, they may be properly summarized under the following issue specific questions:

Whether the District Court presently has jurisdiction to rule upon the Defendant TUSD#1's Supplemental Petition for Unitary Status under the divesture rule given that the District Court's earlier or 2019 Partial Granting and Partial Denial of TUSD #1's 2018

Petition for Unitary Status is currently pending before the Ninth Circuit Court of Appeals, with Oral Argument currently set for a date certain?

- Whether in contrast to the SMFRR and Defendant TUSD #1's representations otherwise, the actual Academic Achievement Gap may not have sufficiently diminished as to the African American students, whereby Unitary Status should be presently denied, because evidence supporting an ongoing substantial Achievement Gap exemplifies the District's lack of ongoing good faith in implementing the Unitary Status Plan?
- Whether in contrast to the SMFRR and Defendant TUSD #1's representations otherwise, the actual Discipline Gap as to African American Students is nonetheless 1.5 *greater* than other racial/ethnic groups and reflects ongoing racial discrimination which is not only totally unacceptable, yet which has also caused a myriad of other problems related to the Academic Achievement of African American Students, including, but not limited to: a) a higher number of detentions for African American Students and longer actual periods of time in detention for African American Students than White or Anglo American students; and b) African American Students having to be instructed while in in-school detention by questionably qualified or categorically unqualified teachers?
- Whether the COVID 19 outbreak and the resultant closing of all TUSD#1 schools for the 4th quarter of the academic year (preventing a measurable final quarter of the school year for academic achievement assessment purposes) equitably requires the Special Master to reconsider his present Report and Recommendations as well as a necessary delay in the District Court's determination of the issue of Unitary Status, especially given that without an appropriate final quarter to include in the review of the Completion Plans ordered by the Court, together with the likely regression of African American Students' progress during the COVID 19 outbreak due to limited on-line computer access (and the lack of appropriate Summer Academic Tutoring Programs during said outbreak), the present SMFRR may lack actual legitimacy given that there was insufficient time or data to determine whether the Completion Plans

ordered by the District Court have been fully and successfully implemented; and

5) Whether the Special Master's use of a former TUSD #1 Statistician throughout the SMFRR inherently violates the District Court's recent Order in which it stated that the Court did *not* want "a battle of the experts" in its determination of the issue of Unitary Status.

In addition to the foregoing concerns raised in opposition to the SMFRR and the District Court's consideration of TUSD #1's Supplemental Petition for Unitary Status, Plaintiffs *Fisher* would like to set the record straight with regard to the District Court's misperception about Plaintiffs *Fisher's* lack of confidence as to the Black or African American Student Studies Department (hereafter "AASSD"), which has been viewed by the Court as being an irreplaceable part of the implementation of the Unitary Status Plan for African American Students, yet has (in actuality) become a draconian anchor around the necks of the students it was intended to serve. This essential truth as to the literal "dead weight" the AASSD had become was actually *mutually* agreed upon by the parties in their collaborative monthly and quarterly meetings with Defendant TUSD #1.7 *Infra*.

Although the District Court may <u>not</u> have been aware of Plaintiffs *Fisher's* extraordinary and highly <u>delicate</u> efforts in attempting to quietly work with Defendant TUSD#1 with regard to renovating the Black or African American Students Department which sadly had allegedly become a stale quagmire of TUSD#1 employees more concerned with maintaining their jobs or the status quo, rather than to truly continue its original great work of assisting African American Students in obtaining a higher Quality of Education and overall improved Academic Achievement, the attached preliminary exhibits entitled "Fisher Plaintiffs' Executive Summary of the African-American Student Services Department and It's Future" and "TUSD #1's Plan for Restructuring the African American Student Services Department (AASSD)" attached as Fisher Plaintiffs' Exhibit #1 and Exhibit #2 to their separately filed Appendix of Exhibits, respectively, may provide a

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Therefore, with the Court's permission, Plaintiffs Fisher shall endeavor to give a relevant procedural and substantive history as to the referenced issues presented in the Special Master's Final Review and Recommendations, and *Fisher* Plaintiff's Objections thereto.

II.

RELEVANT PROCEDURAL & SUBSTANTIVE HISTORY

It is somewhat ironic that Plaintiffs' *Fisher* are filing the present Opposition to the Special Master's Final Report and Recommendations or "SMFRR" related to Defendant TUSD #1's 2019 Supplemental Petition for Unitary Status, and that the District should have filed its Supplemental Request following the Ninth Circuit Court of Appeals' dismissal of Defendant's appeal of the United States District Court's Order Partially Granting and Partially Denying its 2018 Petition for Unitary Status. In essence, Defendant TUSD #1 is attempting to do an "end run" around both the District Court's decision to partially deny Unitary Status, as well as the Ninth Circuit Court of Appeals for which jurisdiction as to the issue of Unitary Status

primer to the Court, explaining Plaintiffs Fisher's actual ongoing dissatisfaction and dismay with the AASSD. It is noteworthy that the Defendant TUSD#1's general counsel in the present lawsuit has the Duty of Candor under ER 3.3, and should therefore correct its prior mistake or misrepresentation in Defendant's pleadings suggesting that Plaintiffs *Fisher* were totally supportive of the present AASSD. In truth, as part of the parties' collaborative efforts to renew the department, Plaintiffs merely agreed to such support for one (1) academic year in the hopes of bringing about the necessary changes, which efforts regrettably stalled after Dr. Benson/Trayben Corporation were subsequently retained by the District, making sixty-eight (68) recommendations as to much needed changes in the AASSD, yet with the District merely approving only eight (8), of the recommended changes, which sadly, have never actually being accomplished by the District.

is presently vested.

The District's Supplemental Petition is based on a purported procedural history of the present racial discrimination case, and has as its premise that the District has both acted in good faith in implementing the provisions of the Unitary Status Plan (USP) and that it has been effective in addressing the provisions of the USP as well. In reference to that history, the District argues that no vestiges of "the dual system that once characterized the District now remain." The SMFRR reflects in large part an agreement with the District with these assertions in its apparent partial recommendation for the Unitary Status requested in different categories for which the District was either previously denied Unitary Status or granted only Partial Unitary Status. However, the *Fishers* disagree with the District's contentions because although many schools within the District are now considered integrated, the academic achievement gap between White and African American students still exists and the disproportionate discipline of African American Students continues.

An overview of the Special Master's Final Review and Recommendation or "SMFRR" by Plaintiffs *Fisher* suggests that while there may be some areas of agreement, for the most part, the *Fishers* respectfully emphasize that contrary to the Special Master's SMFRR, the ongoing importance of reducing both the Academic Achievement and Discipline gaps, which Defendant District has implicitly admitted exist, must be emphasized and accomplished for the benefit of the African American

Students within the District.

Additionally, for the purposes of supporting *Fisher* Plaintiffs' Objections to the Special Masters' Final Report and Recommendations, the *Fishers* submit their controverting evidence supporting the ongoing troubling existence of both substantial Academic Achievement and Discipline Gaps for African American Students, as well as important factual considerations supporting Petitioner's Request for Stay of the District Court's Decision on Unitary Status due to COVID 19 Outbreak.

Fisher Plaintiffs respectfully submit their overview of the SMFRR, their Controverting Evidence supporting the highly troubling and ongoing African American Student Academic Achievement and Discipline Gaps, and material information related to the COVID 19 Outbreak and Governor Ducey's Order closing all Arizona schools affecting the legitimacy of the Special Master's Final Report and Recommendations as follows.

A. OVERVIEW OF THE SPECIAL MASTER'S FINAL REPORT & RECOMMENDATION

1. Magnet School Candidates

The Fishers agree with the Special Master that the school improvement plans are simply lists of things the District will do. The general proposals contain numerous strategies that might or might not be implemented, but there are no

timelines, measurable goals or evaluation instruments. This is not out of the ordinary. Since the implementation of the USP, the District has followed this pattern of saying they would do things, but not addressing how they would determine the success of the programs and strategies they implement. Not putting in the thought and effort to analyze and assess the benefit of these programs and strategies does <u>not</u> show good faith. Good Faith would include attention to the success of a program.

2. Achievement Gap Analysis

The Special Master states that since "schools have a limited impact on student test scores, achievement gap should be measured by taking into account the percentage of students of each race who receive free and reduced meals." This statement not only boggles the mind, but also contradicts current research on the achievement gap. In an analysis of the achievement gap between Anglo students and Black students, Erick A. Hanushek, (What Matters for Student Achievement, 2016), states that "qualitative difference among teachers have large impacts on the growth in student achievement and a top teacher can in one year produce an added gain from students of one full year's worth of learning compared to students suffering under a very ineffective teacher."

In a meeting with the *Fisher* Plaintiffs in the Spring of 2019, Dr. Trujillo stated

⁸ Erick A. Hanushek, What Matters for Student Achievement, Education Next, Spring 2016/Vol. 16, No. 2.

that African American students come to school at a deficit and the gap is evident in 3rd grade; however, in spite of repeated requests by the Plaintiffs, the District has refused to create an Improvement Plan to address these deficits. They list the Reading Recovery Program as a step in addressing that issue, but they have been unwilling to use desegregation funds to implement the program across the District or at minimum where it is most needed.

It should also be especially noted that not all African Students are on Free or Reduced Lunch, so the idea that to get accurate data you must compare students of comparable socio-economic levels is faulty. The Special Master and the District are looking for rationales to excuse the continued achievement gap.

3. Recommendations Regarding Potential Magnets and Planning for Transportation and Integration

The Fishers agree with the requirement that actionable plans for school improvement must be developed and overseen by a special panel and an external consultant. The Fishers disagree that only the Special Master should be consulted. The Plaintiffs should also be consulted in the selection of this person.

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4. Support for Beginning (First and Second year) Teachers

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"In September 2019, the Court directed the District to employ mitigating conditions". One of these factors is smaller class size. "However, the District does not budget for implementing mitigating conditions and relies on principals to find the necessary funds." The Fisher Plaintiffs request that the District be required or

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ordered to utilize desegregation dollars to reduce class size. Without implementation of budgetary provisions to inculcate mitigating circumstances, unitary status for this provision should not be granted.

5. Diversity of Teachers and Administrators at school Sites and Grow Your Own Programs.

The Special Master acknowledged that "the District fell far short of meeting the goals of the original teacher diversity plan. The District has not yet developed a strategic plan for recruiting African American teachers and has repeated the "Hit and Miss" approach of annual visits to Historically Black Colleges, without recruiting any teachers, whatsoever. To employ the same method for decades with no success is a clear indication that the District is just going through the motions to recruit and hire African American teachers. Consequently, the *Fishers* object to unitary status for school level teacher diversity.

6. Grow Your Own Program

The District reports that there has been a significant increase in the number of African American and Latino applicants for the Leadership Prep Academy. However, a number of those selected do not have the credentials necessary to hold a principal position or an assistant principal position. If the sincere aim is to develop future administrators, the criteria for inclusion in the Leadership Prep Academy should be possession of a current administrative certificate or enrollment in an

administrator certification program. Otherwise, the District is training employees for positions they do not qualify for and the District can truthfully say that there were <u>no</u> qualified minority applicants. The Fishers agree with the Mendozas that the Director of Talent Acquisition should "proactively review files on potential administrators among the District's teachers and lower level administrators". Just putting programs in place does not warrant unitary status. An actual increase in the numbers of African American administrators needs to occur first.

The Fishers are also concerned that administrative numbers of African American administrators is being skewed by the hiring of District level administrators who have limited impact on what happens on a day to day basis to African American students. The focus should be on hiring building level African American administrators. These are the administrators who directly impact the education of African American students.

7. ALE Policy Manual

By way of background, the District with the Special Masters sanction increased the number of self-contained GATE programs by creating GATE cluster schools, i.e. Roberts-Naylor. At the time of this decision the *Fishers* expressed opposition to just labeling a program a GATE Program with no entry qualifications, GATE teachers or GATE curriculum. This makes it appear that the number of African American students in GATE programs has increased, but these are really *not*

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GATE programs. The teachers aren't GATE certified and the curriculum is <u>not</u> the prescribed GATE curriculum.

The Fishers agree with the Mendoza plaintiffs that the District did <u>not</u> undertake a study ordered by the Court about whether Pre-AP programs promote success in AP classes. The District cites a study by the Special Master that Pre-AP classes have only a small effect on success in AP tests. At issue is what the District defines as Pre-AP. The College Board has five Pre-AP classes (Algebra, Biology, English, World History and Visual and Performing Arts) with a curriculum that is designed to prepare students for AP classes and college. To be legitimate Pre-AP classes, the teachers must participate in training by the College Board and follow the prescribed curriculum. Again, as with the Cluster GATE Programs, just naming a program or class something doesn't make it a legitimate Pre-AP or GATE Program. The *Fishers* disagree with the recommendation for the District to receive partial unitary status for all ALE Programs because the recommendation is based on creations of "pseudo" GATE Programs that do *not* identify GATE students and do not teach the GATE curriculum and "pseudo" Pre-AP Classes.

8. Inclusive School Environments and Cultures of Civility

The District, along with the Special Master, conducted a study to determine how students of different races feel they are treated and concluded that there were small differences among students of different races. This conclusion is contradicted

by the report compiled by Trayben and Associates in 2018. The basis for the data or information Trayben and Associates found included students in four separate focus groups from six high schools, with both current students and alumni. These students shared that schools are not as inclusive as they might be in school-wide activities and programs and that in terms of disciplinary treatments they are treated the "same way at school as they are on the streets." This is, of course, a consequence of broader societal patterns of racial stereotyping; however schools, specifically TUSD, should disrupt these patterns, so that students are not burdened by them (Trayben, 2018). TUSD has received millions of dollars over the last 40 years to correct these issues. The *Fisher* Plaintiffs agree with the *Mendozas* that the District should *not* be awarded partial unitary status for Inclusiveness.

9. Culturally Relevant Courses

The *Fishers* disagree that the District should receive partial unitary status for CRC, CRP and Multicultural Curriculum. Again, according to the Trayben Study African American themed courses were not widely advertised and some students graduated in 2016 with <u>no</u> knowledge of the classes. Additionally, two alumni stated that "those courses are generally regarded as "easy" courses without the same rigor as other courses. One student purposely avoided the classes with her counselor's agreement, because they were not college prep classes.

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10. Reorganization of Student Services Department

The Fishers submitted a proposal for the reorganization of the African American Student Services Department in June, 2018. Supra. However, the District did *not* agree with the Plan and promised to submit a different proposal. The *Fishers* continue to emphasize that there is a need for the Department to be overhauled or reorganized in order that it may deliver direct services to African American students who are not achieving at grade level. We disagree with the Special Master's premise that these direct services are duplicated in other areas. Having these employees working directly with African American students meets the crucial need for African American students to have adult African Americans working with and for them. Research shows that "Most results show that when Black teachers teach black students, black students achieve more than when taught by white teachers" (Andy Porter, University of Pennsylvania, 2020)9. Since the small number of African American teachers makes this impossible, the need for the African American Services Department is intensified.

The Special Master's plan calls for eight (8) program specialists in different domains. These all overlap with other District programs and with the exception of the Attendance and Retention Program deliver no direct services to students who are

⁹ Andy Porter, Rethinking the Achievement Gap, Penn GSE, http:.www.gse.upenn.edu/news/rethinking-ahcievementgap

not progressing academically. In sharp contrast, the *Fisher* proposal balances program direct services to students with direct support to schools. The goal is to have a program that works directly with students in need of services such as tutoring and collaborate with other programs to insure that African American Students receive all appropriate District services. The *Fisher* proposal briefly described or presented below calls for a Director, Program Coordinator, Administrative Assistant, and Program Specialists in the areas of Attendance, Discipline Monitoring and Dropout Attendance, and Academic Tutors in Language Arts, Math, Reading and Writing with a focus on K-5 students, and includes the following duties and responsibilities.

Fisher Proposal for AASD w/ Duties and Responsibilities of Personnel¹⁰

- 1. Director Monitor growth of students with benchmarks to monitor growth, monitor discipline and communicate with parents.
- 2. Program Coordinator Work with teachers and schools to plan targeted interventions and supervise specialists.
- 3. Administrative Assistant
- 4. Attendance Specialist Monitor student attendance and create attendance plans for students with attendance issues.

¹⁰ It should be noted that with regard to the foregoing list of operative personnel positions in the re-vamped or reorganized African American Student Service Department, that everyone, including tutors, must have at a minimum, bachelors degrees in education. In fact, with regard to their particular field of tutorial endeavor or education, there should be tutors with math degrees, language or writing degrees, and reading degrees in order to assist African American Students improve not only in their particular subject of needed expertise, education and counsel, yet for their overall Quality of Education.

- 5. Discipline Specialist Monitor discipline and advocate for students at suspension hearings.
- 6. Dropout Prevention Specialist Coordinate with Attendance Specialist to monitor attendance and target potential dropouts.
- 7. Work with students and teachers on language, math, reading and writing improvement.

11. ELL Action Plan for Dropout Prevention

The *Fisher* Plaintiffs disagree with the Special Masters proposal that students from Africa or whose parents are from Africa should not be included in the USP. As stated before, the *Fishers* believe that Students of African Descent are subject to the same biases and prejudices as students of American Heritage are subjected to.

Additionally, in September 2019, we addressed the issue that these students do <u>not</u> receive ELL Services in the form of dual language classes and their parents do <u>not</u> receive information in their native languages. The District operates multiple dual-language programs for Spanish speakers, but has not addressed the needs of these students. The Fishers have previously requested information on English Language instruction for African students. These Students of African Descent are forgotten students, and until they receive appropriate services, the District should <u>not</u> be awarded partial unitary status.

12. Student Discipline

The Special Master's concern with discipline seems to be improperly focused on classroom discipline alone. However, while classroom teachers may refer

students for discipline, they do <u>not</u> suspend students. The previously referenced disproportionate discipline numbers are due to <u>administrative</u> actions. The District repeatedly lists a variety of programs put in place to address this disparity in discipline for African American students. These include Targeted Restorative Practices, Positive Behavioral Interventions and Supports (PBIS) and Discipline Review Committees and Discipline Teams. However, according to its own data, discipline for African American students is still disproportionate. Multiple examples underscore this conclusion, supported or readily admitted by the District through its own data and in-house studies.

In 2012-13, African American enrollment was 8%. However, in-school suspensions were nearly two (2) times the enrollment percentage, or 15%. Additionally, short term out of school suspensions were almost more than twice the African American Student enrollment, or 15%, while long term suspensions were 12%, or one and one half (or 1.5) times the African American Student enrollment.

The data for 2017-18 shows absolutely <u>no</u> improvement and some worsening. For the 2017-18 academic year, the African American Student enrollment in TUSD#1 was 9%. At that time, in school discipline was 15%, short term suspensions were at 16% and long term suspensions were 20%, or more than twice the African American Student enrollment.

The District lists corrective measures at schools as an effort to improve

discipline. In 2018-2019 eight schools were placed on Supportive Action Plans. At the time, the *Fisher* Plaintiffs requested a list of those schools and the data causing them to be placed on such Plans, yet never received it. There is <u>no</u> evidence of what actions the District actually took and what the results were. To this day, *Fisher* Plaintiffs are <u>not</u> entirely sure what schools were placed on Supportive Action Plans and whether the discipline issues were ever corrected.

When one looks at the percentage of African American suspensions and the percentage of African American students in the District, there is no justification for this statement. The SMFRR filing has also not included the number of students placed in in-school suspension. Fisher Plaintiffs totally disagree with the District's contention that there appears to be no evidence of discipline related discrimination or a Discipline Gap in TUSD. Numbers do <u>not</u> lie. Obviously, such a suggested random sampling does <u>not</u> explain the high disparities between the actual number of African American Students and those disciplined.

13. Student Assignment and Transportation

While *Fisher* Plaintiffs had previously objected to the award of Unitary Status as to both Student Assignment and Transportation, they hereby re-raise their objection to the granting of Unitary Status as to both Student Assignment and Transportation as they relate to the Magnet School Program.

B. PLAINTIFFS FISHER'S EVIDENCE IN CONTRAVENTION OF THE SPECIAL MASTER'S FINAL REPORT & RECOMMENDATION.

In addition to the foregoing Overview related to the Special Master's Final Report and Recommendation, Plaintiffs *Fisher* hereby respectfully submit the following additional evidence in objection to and contravention of the Special Master's R & R with regard both the Academic Achievement and Discipline Gaps presently experienced by African American Students.

With regard to the Academic Achievement Gap experienced by African American Students, it is especially noteworthy that Section V of the Unitary Status Plan actually requires that Defendant Tucson Unified School District #1 work towards improving the Quality of Education and closing the Academic Achievement Gap. Section V states in relevant part:

"V. QUALITY OF EDUCATION

- A. Access to and Support in Advanced Learning Experiences
 - 1. <u>Overview.</u> The <u>purpose</u> of this section shall be to improve the academic achievement of African American and Latino students in the District..."¹¹

Subsection E of the Quality of Education Section of the Unitary Status Plan actually states with even greater specificity that "[t]he objective of this Section is to improve the academic achievement and educational outcomes of the District's African American and Latino students, including ELL students, using strategies to

¹¹ See 2013 Unitary Status Plan at p. 27. Document 1450, Bates No. 000188.

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seek to close the achievement gap and eliminate the racial and ethnic disparities for these students in academic achievement..."¹²

Moreover, notwithstanding the Special Master's attempts to minimalize or deemphasize the importance and depth of the Academic Achievement Gap experienced by African American Students, it is most important to note that Defendant District conducted its own "5 Year Achievement Gap Analysis" and came to the conclusion that the Academic Achievement Gap exists *independent* of a student's economic status or participation in free lunch programs finding as follows:

"African American and Hispanic students who came from middle or wealthier class families (Non-FRL group) exhibited an achievement gap by 4th grade when compared to White students in the same grouping and the gap persisted to the 8th grade."

As to the ongoing Student Discipline Gap, it is remarkable that the District in its pleadings should cavalierly admit¹⁴ to the fact that African American Students are actually disciplined 1.5 times as much as their Anglo American counterparts, yet that somehow, simply because African American Students in TUSD #1 are not

¹² See 2013 Unitary Status Plan at p. 32. Document 1450, Bates No. 000193.

¹³ See Fisher Plaintiffs separately filed Appendix of Exhibits, Plaintiffs' Exhibit #3, The 5 Year Achievement Gap Analysis in Tucson Unified School District, by Dr. Frietas at p. 18.

¹⁴ It is noteworthy that the District's admissions as to the existence of the Discipline Gap for African American Students may actually be considered as an Admission by a Party Opponent or non-hearsay under Rule 801 of the Federal Rules of Evidence.

disciplined three (3) times as much or longer than their Anglo American counterparts, and merely suffer disparate treatment in the area of student discipline at an alarming rate of 1.5 to 2 times greater than white students, that such blatant racial discrimination in education is somehow less oppressive and may be tolerated. Subsection VI of the Unitary Status Plan, Subsection A definitively states as to an overview of the USP concerning student discipline as follows:

"The Parties acknowledge that the administration of student discipline can result in unlawful discrimination when students are disproportionately impacted or treated differently by virtue of their race or ethnicity." 15

C. COVID 19 VIRUS AND CLOSING OF ARIZONA SCHOOLS

On March 30, 2020, Arizona Governor Doug Ducey ordered the closing of all Arizona schools due to the COVID 19 Outbreak. As the result, the Tucson Unified School District lost fifty-three (53) days, or basically the 4th academic quarter of the year. Sadly, although the District attempted to successfully complete the school year remotely or on-line, it is understood that a substantial percentage of minority students attending TUSD #1 Schools were actually unable to complete the school year due to the fact that they had limited to no access to completing their coursework online. As the result, the Governing Board of TUSD#1 decided on April 7, 2020

¹⁵ See also Plaintiffs Fisher's Exhibit #4, Plaintiffs' Separately Filed Appendix of Exhibits.

that students could use their grades earned in the third quarter before schools were closed, as their grades for the 4th quarter. Essentially, due to the COVID 19 Outbreak, all academic data, and hence data related to District Court ordered Completion Plans may be less than reliable, suggesting that an additional school term or academic quarter may be required for legitimate analysis and findings by both the Special Master in its Report and Recommendation, and the U.S. District Court in deciding the issue of Unitary Status.

III.

LEGAL ARGUMENT

A. JURISDICTIONAL ISSUE:

It is highly questionable whether or not the District Court presently has jurisdiction to even consider the Defendant TUSD #1's Supplemental Motion for Unitary Status given the fact that the same basic issue related to the TUSD's 2018 etition for Unitary Status, and the District Court's partial granting and denial of is presently on appeal before the 9th Circuit, with briefing already completed and Oral argument set in July of 2020.

"As a general rule, the filing of a notice of appeal divests a district court of jurisdiction over those aspects of the case involved in the appeal." *Stein v. Wood*, 127 F.3d 1187, 1189 (9th Cir. 1997). The divestiture rule is a rule of judicial economy designed to avoid "the confusion and waste of time that might flow from

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putting the same issues before two courts at the same time." *Id.* (citations omitted). See also *Townley v. Miller*, 693 F.3d 1041, 1042 (9th Cir. 2012) (amended order) [concluding the filing of notices of appeal from order granting preliminary injunction divested district court of jurisdiction]. Although the Ninth Circuit Court of Appeals has recognized exceptions to the divestiture rule, the exceptions are generally limited to allowing or permitting the district court to correct clerical errors or clarify its judgment, to supervise the status quo in a case during the pendency of an appeal, or to aid in execution of a judgment. See *Stein*, 127 F.3d at 1189 (citations omitted). In other words, while an appeal from a final judgment is pending, such as the District Court's decision as to TUSD's 2018 request for Unitary Status, the district court generally lacks jurisdiction to adjudicate matters on appeal.

While the TUSD#1 may argue that the pending Ninth Circuit appeal of the District Court's earlier decision as to its 2018 request for Unitary Status is akin to a decision as to partial summary judgment, a collateral order or an interlocutory order, such is not the case.

First of all, despite the fact that it is recognized that during the pendency of an appeal from a judgment under Fed. R. Civ. P. 54(b), the district court generally retains jurisdiction to proceed with remaining claims of other defendants, see Beltz *Travel Serv., Inc. v. Int'l Air Transp. Ass'n*, 620 F.2d 1360, 1367 (9th Cir. 1980) [during appeal from order granting partial summary judgment to certain defendants,

district court retained jurisdiction to proceed with claims against remaining defendants], there are no other defendants in the present racial discrimination case.

Secondly, though it is understood that while an appeal from a collateral order is pending, the district court generally retains jurisdiction to proceed with the underlying action, *see Britton v. Co-op Banking Group*, 916 F.2d 1405, 1412 (9th Cir. 1990) [while appeal from order denying motion to compel arbitration was pending, district court retained jurisdiction to proceed with merits of action); see also Fed. R. Civ. P. 23(f) ("An appeal [from a class certification order] does not stay proceedings in the district court unless the district judge or the court of appeals so orders."), the district court's order on appeal is not a collateral order, yet an order related to a final judgment as to the pen-ultimate issue in the case at bar.

Finally, while it is true that if an appeal from an interlocutory order is pending, the district court retains jurisdiction to continue with other stages of the case, *see Plotkin v. Pac. Tel. & Tel. Co.*, 688 F.2d 1291, 1293 (9th Cir. 1982), the District Court's order granting in part and denying in part Defendant TUSD#1's 2019 request for Unitary Status may not be considered interlocutory in nature, especially given the fact that as previously discussed, the attainment of Unitary Status is essentially a *final* judgment in the present case.

In the case at bar, it is highly questionable whether the District Court has jurisdiction to entertain TUSD #1's Supplemental Petition for Unitary Status at this

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time given the Divesture Rule because under this general rule, the filing of a notice of appeal actually divests a district court of jurisdiction over those aspects of the case involved in the appeal." Stein v. Wood, supra. The divestiture rule is also a rule of judicial economy designed to avoid "the confusion and waste of time that might flow from putting the same issues before two courts at the same time." Id. Here, it is submitted, that the since the issue of unitary status is presently on appeal to the Ninth Circuit Court of Appeals, the District Court has been divested of jurisdiction to review TUSD #1's Supplemental Petition related to the very same issue. Id. Further, as a rule of judicial economy designed to avoid unnecessary confusion and waste of time related to putting the same issues before two courts simultaneously, it may be suggested that the Divesture Rule interposes necessary limitations on District Courts from proceeding with additional work on issues currently pending before the Circuit Court in their respective region. Finally, since orders related to the issue of unitary status in racial discrimination/desegregation cases may be generally considered a final order or the pen-ultimate decision or determination to be made such cases, the issue of unitary status may not be considered to be collateral or interlocutory in nature, thereby precluding ongoing jurisdiction of the issue in the District Court.

Based upon the foregoing facts and legal argument, it is highly questionable whether or not the United States District Court presently has jurisdiction to consider

the Special Master's Final Report and Recommendation or the Defendant TUSD #1's Supplemental Petition for Unitary Status given the fact that the same issue related to the TUSD's 2018 Petition for Unitary Status, and the District Court's partial granting and denial of same, is presently on appeal before the Ninth Circuit Court of Appeals, with briefing already completed and Oral argument currently set in July of 2020.

B. THE LEGAL STANDARD FOR UNITARY STATUS DOES NOT SUPPORT AN AWARD OF UNITARY STATUS AT THIS TIME.

Contrary to both the Special Master's Final Review and Recommendations (SMFRR) and Defendant TUSD#1's Supplemental Petition for Unitary Status, applicable law in the area of school racial discrimination and desegregation cases militates against the Special Master's recommendations, especially as to the ongoing disparate treatment of African American Students with regard to the Quality of Education they receive in the Tucson Unified School District #1, and in the areas of both Academic Achievement and Student Discipline.

Under applicable federal law, in order to obtain a declaration of unitary status, a School District must show that it has: (1) fully and satisfactorily complied with the Court's decrees for a reasonable period of time, (2) eliminated the vestiges of prior de jure discrimination to the extent practicable, and (3) demonstrated a good-faith commitment to the whole of the Court's decrees and to those provisions of the law and the Constitution

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Jenkins, 515 U.S. 70, 87-89 (1995); Freeman v. Pitts, 503 U.S. 467, 491-92, 498 (1992); Bd. of Educ. of Oklahoma City Pub. Sch. v. Dowell, 498 U.S. 237, 248-50 (1991).

that were the predicate for judicial intervention in the first instance. See Missouri v.

Therefore, in order to obtain unitary status, a School District must actually show both its "affirmative commitment to comply in good faith with the *entirety* of a desegregation plan," and that it has not "acted in bad faith or engaged in further acts of discrimination since the desegregation plan went into effect." *Freeman*, 503 U.S. at 499. See also *NAACP v. Duval Cntv. Sch.*, 273 F.3d 960, 974 (11th Cir. 2001) ("To be entitled to unitary status, not only must a school system eliminate the vestiges of de jure segregation to the extent practicable, but 'local authorities [must] have in good faith fully and satisfactorily complied with, and shown a commitment to, the desegregation plan." [quoting *Dowell*, 498 U.S. at 249-50 (1991)]. To the contrary, the District's good faith compliance with the requirements of the USP is a critical basis on which its Supplemental Petition for unitary status must be assessed. See *Jenkins*, 515 U.S. at 87-89; *Freeman*, 503 U.S. at 491-92, 498; *Dowell*, 498 U.S. at 248-505. This is true not only because good faith compliance with all of the Court's orders is a requirement for unitary status, but also because the USP was specifically designed to eliminate the vestiges of prior de jure discrimination to the extent practicable; therefore, compliance with the USP is required to eliminate those vestiges.

¹⁶ As the Plaintiff Intervenor the United States has suggested, Defendant District is therefore incorrect in arguing in its Supplemental Petition that "[a]s a matter of law, good faith in the context of this case is not whether the District has done all it can to comply with the decree or even all it can to promote integration." Supplemental Petition at 84, ECF No. 2406 (emphasis in original).

Furthermore, the Supreme Court has identified six areas, commonly known as the "Green factors," that must be addressed as part of the determination of whether a school district has fulfilled its desegregation duties and eliminated vestiges of the prior dual system to the extent practicable: (1) student assignment, (2) faculty, (3) staff, (4) transportation, (5) extracurricular activities, and (6) facilities. Green, 391 U.S. at 435; see Manning 244 F.3d at 942 ("For a district court to determine whether the vestiges of discrimination have been eliminated to the extent practicable, it must examine . . . the socalled *Green* factors"). The Supreme Court also has approved consideration of other indicia, such as "the quality of education being offered to the [different racial] populations," and student discipline, as important factors for determining whether a district has fulfilled its desegregation obligations. *Freeman*, 503 U.S. at 492-93; see *Lee v. Etowah Cnty. Bd. of Educ.*, 963 F.2d 1416, 1426 (11th Cir. 1992). Thus, the broad range of non-Green factors encompassed by the USP must be evaluated in determining whether the District has fulfilled its desegregation obligations.

Moreover, it is both instructive, as well as the "law of the case" under the Ninth Circuit's 2011 decision in *Fisher v. Tucson Unified School* that it is impermissible to make unitary status contingent on promises of future action. *Id.*, 653 F.3d 1131, 1140 (2011).

Finally, it is noteworthy that the USP itself provides that, "[t]he Court shall maintain jurisdiction over this case until the District complies in good faith with all of its obligations under this Order and all Orders of the Court entered in this matter and has eliminated the vestiges of its past segregation to the extent practicable." USP § XI(A).

In the present case, in order for Defendant TUSD #1 to obtain a declaration of unitary status it must show that it has: (1) fully and satisfactorily complied with the District Court's decrees for a reasonable period of time, (2) eliminated the vestiges of prior de jure discrimination to the extent practicable, and (3) demonstrated a good-faith commitment to the whole of the Court's decrees and to those provisions of the law and the Constitution that were the predicate for judicial intervention in the first instance. See *Missouri v*. Jenkins, 515 U.S. 70, 87-89 (1995); Freeman v. Pitts, 503 U.S. 467, 491-92, 498 (1992); Bd. of Educ. of Oklahoma City Pub. Sch. v. Dowell, 498 U.S. 237, 248-50 (1991). It must actually show both its "affirmative commitment to comply in good faith with the *entirety* of a desegregation plan," and that it has not "acted in bad faith or engaged in further acts of discrimination since the desegregation plan went into effect." *Freeman*, 503 U.S. at 499. In fact, the District's good faith compliance with all of the requirements of the USP is a *critical* basis on which its Supplemental Petition for unitary status must be assessed. See *Jenkins*, 515 U.S. at 87-89; *Freeman*, 503 U.S. at 491-92, 498; *Dowell*, 498 U.S. at 248-505. Moreover, as the Supreme Court has identified six areas, commonly known as the "Green factors," and has also approved consideration of other indicia, such as "the quality of education being offered to the [different racial] populations," and student discipline, as important factors for determining whether a district has fulfilled its desegregation obligations, Freeman, 503 U.S. at 492-93; see Lee v. Etowah Cnty. Bd. of **Educ.**, 963 F.2d 1416, 1426 (11th Cir. 1992), it is more than highly arguable that the District has *not* adequately met its required showing under the law, given the fact that the ongoing problems related to the Quality of Education, Academic Achievement and Student

Discipline persist. Contrary to the Special Master's Final Report and Recommendation, under the "law of the case" established by the Ninth Circuit's 2011 decision in *Fisher v*. *Tucson Unified School* it is not permissible to make unitary status contingent on promises of future action. *Id.*, 653 F.3d 1131, 1140 (2011).

In fact, it would appear that the *mandatory* language of the Unitary Status Plan applies, providing that, "[t]he Court shall maintain jurisdiction over this case until the District complies in good faith with *all* of its obligations under this Order and all Orders of the Court entered in this matter and has eliminated the vestiges of its past segregation to the extent practicable." USP § XI(A). Since the District has failed to eliminate vestiges of past segregation as evidenced by the persistent lack of improvement in the Quality of Education for African American Students, as well as by the continuing Academic Achievement and Discipline Gaps herein described, the accuracy of the Special Master's Report and Recommendation remains in question, and the District Court should therefore deny Defendant TUSD #1's Supplemental Petition for Unitary Status.

IV.

CONCLUSION

The Special Master has submitted his Report and Recommendations as to Defendant TUSD #1's Supplemental Petition for Unitary Status. *Fisher* Plaintiffs respectfully object to much of his conclusions and recommendations regarding awarding unitary status or partial unitary status, especially with regard to the issues of Quality of Education, Academic Achievement and Student Discipline.

While the Plaintiffs respectfully submit that jurisdiction may currently reside in the Ninth Circuit Court of Appeals, and respectfully request that the District Court stay its decision due to the COVID 19 Outbreak as both the Special Master's Report and Recommendation and the District Court's related decision as to unitary status, as each may lack legitimacy without additional evidence from an additional academic quarter, the *Fishers* would hope that the District Court, in recognizing that this Court's decision may further the ongoing hopes and dreams of African American Students, may consider very highly the achievement gap and the disparity and disproportionality in student discipline that not only currently exist, yet are manifest throughout TUSD #1, as tools to determine whether the District has obtained Unitary Status in those areas. They are uncontested facts of ongoing racial disparity which the District has openly admitted and are likewise admissible for the District Court's consideration and determination as admissions by party opponents under the Federal Rules of Evidence. Supra.

Although *Fisher* Plaintiffs readily admit with regard to one (1) of these categories of disparate treatment that "[t]he achievement gap is unlikely to be totally eliminated by school reform", the federal District Court should not let "education off the hook." It has been appropriately recognized that "some education reforms, especially those that provide greater opportunities to learn, do reduce the gap. High-quality preschool, effective teachers in every classroom, a challenging curriculum

of enriched classes—all have been shown to have demonstrable effects on students' academic performance and all have the potential to reduce the achievement gap."¹⁷

Why has not the Special Master, or Defendant District for that matter, properly addressed the foregoing issues of Quality of Education, Academic Achievement and Student Discipline? Perhaps, it is because each has failed to properly recognize, the importance of not only treating students of all racial backgrounds equally, yet providing them with not only the best learning environments possible, which must include not only the best teachers, yet fairness in the administration of student discipline and justice. As previously referenced in an analysis of the achievement gap between Anglo students and Black students, Erick A. Hanushek, (What Matters for Student Achievement, 2016), states that "qualitative difference among teachers have large impacts on the growth in student achievement and a top teacher can in one year produce an added gain from students of one full year's worth of learning compared to students suffering under a very ineffective teacher.

It is Plaintiff Fishers' sincere request, that the District Court may continue to assure that constitutional violator TUSD #1 has <u>both</u>: 1) complied in *good faith* with the desegregation decree since it was entered, and 2) eliminated the vestiges of past

¹⁷ Andy Porter, Rethinking the Achievement Gap, Penn GSE, http:.www.gse.upenn.edu/news/rethinking-ahcievementgap

1	discrimination to the extent practicable, including and especially in the areas of
2	Quality of Education, Academic Achievement and Student Discipline.
3	RESPECTFULLY SUBMITTED this 16th day of June 2020.
4	RESTECTI SOBVITTED and four day of June 2020.
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6	<u> s Rubin Salter, Jr.</u>
7	RUBIN SALTER, JR., ESQ.
8	ATTORNEY FOR PLAINTIFFS FISHER
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1	CERTIFICATE OF SERVICE	
2	I hereby certify that on June 16, 2020, I electronically submitted the foregoing FISHER PLAINTIFFS' <i>OPPOSITION TO THE SPECIAL MASTER'S FINAL REPORT AND</i>	
3	RECOMMENTATIONS AND REQUEST TO STAY DISTRICT COURT'S DECISION ON UNITARY STATUS DUE TO LACK OF JURISDICTION & COVID 19 OUTBREAK	
4	AFFECTING LEGITIMACY to the Office of the Clerk of the United States District Court for the District of Arizona for filing and transmittal of a Notice of Electronic Filing to the following	
5	CM/ECT registrants:	
6	P. Bruce Converse bconverse@dickinsonwright.com	
7	Timothy W. Overton	
8	toverton@dickinsonwright.com	
9	Samuel Brown	
10	Samuel.brown@tusd1.org	
11	Robert S. Ross	
12	Robert.Ros@tusd1.org	
13	Lois D. Thompson lthompson@proskauer.com	
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15	Jennifer L. Roche jroche@proskauer.com	
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24	Peter Beauchamp peter.beauchamp@usdoj.gov	
25		
26	Special Master Dr. Willis D. Hawley wdh@umd.edu	
77		