1 2 3 4 5 UNITED STATES DISTRICT COURT 6 DISTRICT OF ARIZONA 7 8 Roy and Josie Fisher, et al., 9 Plaintiffs, 10 v. 11 United States of America, 12 Plaintiff-Intervenor, 13 CV 74-90 TUC DCB (Lead Case) v. 14 Anita Lohr, et al., 15 Defendants, 16 and 17 Sidney L. Sutton, et al., 18 Defendants-Intervenors, 19 20 Maria Mendoza, et al., 21 Plaintiffs, 22 United States of America, **CV 74-204 TUC DCB** 23 Plaintiff-Intervenor, (Consolidated Case) 24 v. 25 Tucson Unified School District No. One, et al., 26 Defendants. 27 28

SPECIAL MASTER'S RESPONSE TO OBJECTIONS REGARDING ADVANCED LEARNING EXPERIENCES

Introduction

Following the submission of the Special Master's Annual Report for the 2016-17 school year, the Fisher and Mendoza plaintiffs and the District submitted objections to his Report. The Special Master responded to these objections initially on May 10. On June 12, the Special Master filed the revised version of the May 10 comments on objections but omitted discussion of objections to his analysis and recommendations with respect to certain aspects of Advanced Learning Experiences because of differences in the positions taken by the Mendoza plaintiffs and the District.

This series of reports, objections and comments stretched over several months and some actions related to the Special Master's completion plans outlined in his Annual Report were undertaken by the District during this period. This accounts for some inconsistency between the early reports and objections and the most recent.

In their Objections to the Special Master's Annual Report, the Mendoza plaintiffs argued that the District did not comply with several elements of the ALE action plans and supplements. Motivated perhaps by the District's claim that it should be given unitary status for ALEs because it did what the plans called for, the Mendoza plaintiffs listed examples of noncompliance in an addendum to its objections. The Special Master requested the District to respond to the Mendoza claims of noncompliance which it did.

Analysis of the Mendoza Claims of the District's Noncompliance Related to the Implementation of ALEs

This report does not repeat analysis by the Special Master in his Annual Report or his previous response to objections to his Report except for a return to fundamental concerns by the Fisher and Mendoza plaintiffs dealing with their beliefs that the District did not sufficiently

reduce gaps in the participation and outcomes between Anglo students on the one hand and African American and Latino students on the other.

Exhibit I immediately below summarizes the claims by the Mendoza plaintiffs that the District had failed to implement provisions of the ALE action plans, the District's response to these claims, and the Special Master's analysis and conclusions about whether action by the court is necessary.

Exhibit I – District Response to Mendoza Plaintiffs' ALE Claims in Addendum 1 [ECF 2069-1]

<u>Claim No. 1</u>: The ALE plan includes a recommendation that the ALE Coordinator "Work with Transportation to provide: transportation to schools with AAC options that students request; after school activity buses for schools that provide enrichment and/or support classes for students who enroll in AACs. The Mendoza Plaintiffs assert that there has been no specific effort between the ALE Department and Transportation to provide transportation to schools with AAC options."

<u>District Response to Claim No. 1</u>: This claim is incorrect. The ALE Department has worked directly with the Transportation and other departments to develop transportation to schools with AAC options:

- Express buses to schools with multiple AAC options (Sabino, Magee);
- Magnet and GATE buses at secondary schools with AAC options (Dodge, Booth-Fickett, Roberts-Naylor K-8, Palo Verde HS, Tucson High, Santa Rita HS, Doolen MS, Vail MS); and
- Specialized transportation for 8th grade students to take Algebra 1: Pueblo Gardens to Utterback; Dietz and Roberts-Naylor students to Palo Verde; McCorkle, Rose, Hollinger to Pueblo. There are approximately 40-50 participating students this year.

The District provides enrichment and support efforts for students in AACs using a different approach than after school classes, and thus there is not currently a need for school activity buses to support after school AAC-support-related activities.

Representatives of both the ALE and Transportation Departments serve on the Coordinated Student Assignment Committee. "District staff members from multiple departments work collaboratively to ensure that prospective and enrolled families receive information regarding the availability of free transportation through multiple outlets, locations, and the Internet. The District facilitates this and other transportation-related

collaboration, primarily through the Coordinated Student Assignment committee, of which the District's Transportation director and staff are core members." 15-16 DAR at 111-56 [ECF 1958-1 at 85]

Special Master's Analysis

This issue has to do with the availability of certified teachers to teach particular high school courses to middle school students. Middle grades teaching is often described as the most difficult in which to teach and teachers certified to teach high school courses often prefer high school teaching. Thus, middle schools and K8 schools are clustered in TUSD and the students in the schools are bussed to the nearest high school to take particular courses for high school credit. This problem is especially problematic regarding Algebra I (a specific example raised by the Mendoza plaintiffs). There is a recurrent shortage of math teachers in high schools (and even more so for middle grades) so middle school students who wish to take Algebra I are most likely bussed to a high school for this purpose.

The District's procedure for providing a high school credit for middle school students is reasonable and the Court need take no action regarding this concern of the Mendoza plaintiffs

Claim No. 2: There appears to be a difference in the relative number of white vs. Latino and African American students who are provided transportation to participate in GATE and attend UHS.

<u>District Response to Claim No. 2</u>: This claim is incorrect. The District offers transportation to every student enrolled in GATE classes or University High School who lives outside the walk zone for the school at which the student enrolls. The number of students offered transportation for GATE or UHS placement is directly a function of (a) the number who qualify and accept placement, and (b) how far they live from the school. The District examined the race/ethnic composition of those using this transportation and found it proportional to the race/ethnicity of the students who accepted placement.

Special Master's Analysis

The District's explanation for why the racial makeup of students riding the buses to participate in GATE and UHS is accurate. There is no discrimination or undue burden on African

American and Latino students who participate in GATE experiences and UHS. The Court need take no action.

Claim No. 3: The ALE Plan states that the District will "[s]tudy and possibly implement use of multiple measures, including the use of nontraditional student qualifying criteria and/or noncognitive measures, in addition to verbal and non-verbal cognitive assessments." In addition, the ALE Plan Supplement states that the District will "[a]nalyze results of GATE Discover Pilot Assessment, a non-cognitive multiple measure, administered 2014-2015 as an alternative to the Raven's Progressive Matrices. Possibly make adjustments to admissions criteria based on pilot results." (Doc. 1788 at 16.) The Mendoza Plaintiffs are not aware of whether the recommended analysis of the GATE Discover Pilot Assessment occurred.

<u>District Response to Claim No. 3</u>: The study and possible implementation of multiple measures for determining GATE eligibility was one of five recommendations, not requirements, in the ALE Plan. The District did follow the recommendation, studied the implementation of multiple measures, and reported on those studies in its annual reports. Further, the District did analyze the results of the GATE Discover Pilot Assessment, and reported on that in its annual reports and RFI responses. For the convenience of the reader, we have set out here in full our prior reporting on these issues.

2014-15 DAR

"In addition to modifications made to existing assessments, the District piloted a non-verbal assessment, used the Discovering Intellectual Strengths and Capabilities while Observing Varied Ethnic Responses (DISCOVER), a unique performance-based assessment, to identify diverse students for gifted programs. The pilot targeted students in kindergarten and first grade at thirteen schools with high numbers of Latino and African American students (Appendix V-9, Discover Testing Schedule). Based on assessment results for Discover (Appendix V-10, Discover Pilot Evaluation), the District is considering piloting this assessment again in the 2015-16 school year in order to compile additional data for more comprehensive results." 14-15 DAR at V-125 and V-126 [ECF 1848 at 150-51]

2015-16 DAR

"In spring 2015, the GATE Department piloted the Discovering Intellectual Strengths and Capabilities While Observing Varied Ethnic Responses (DISCOVER) assessment. The purpose of the pilot was to determine if the DISCOVER assessment would be an appropriate multiple measure to identify younger-age students and ELL and other students who may not be identified using the traditional tests utilized by the GATE Department, especially African American and Hispanic students. The department gave the assessment

to approximately 400 students in grades K-1st, with a high percentage of Hispanic and African American students assessed."

In November 2015, the District evaluated the outcome of the DISCOVER pilot and the feasibility of conducting a second pilot. After analyzing the effectiveness of the DISCOVER assessment to identify underrepresented students, the District determined that the DISCOVER pilot did not identify a significant number of these students and that utilizing the DISCOVER test district-wide would not be feasible." 15-16 DAR at V-139 [ECF 1958-1 at 168]

2015-16 DAR

"In November 2015, the GATE coordinator and staff from Assessment and Program Evaluation attended the National Association for Gifted Children convention and collected data on other options for an alternate test. In December 2015, the District decided to pilot the NNAT in April/May of 2016. Ten elementary school sites that had a large number of 1st grade African American and Hispanic students were selected to pilot the NNAT: Blenman, Cavett, Erickson, Grijalva, Holladay, Maldanado, Myers-Ganoung, Tully, Vesey, and Wright. First grade students were selected so that the NNAT scores could be compared to their 2015-16 Annual Report 201516 Raven and CogAT scores. The District will analyze data results from the NNAT pilot to help determine if TUSD will use the NNAT for testing in SY 2016-17 or continue to research alternative testing protocols for identifying underrepresented students for GATE programs (Appendix V - 3F13, NNAT IMP Plan)." 15-16 DAR at V-139 and V-140 [ECF 1958-1 at 168-69]

2016-17 DAR

"In spring 2015, the GATE Department piloted the Discovering Intellectual Strengths and Capabilities While Observing Varied Ethnic Responses (DISCOVER) assessment. The purpose of the pilot was to determine if the DISCOVER assessment would be an appropriate multiple measure to identify younger-age students and ELL and other students who may not be identified using the traditional tests utilized by the GATE Department, especially African American and Hispanic students. The department gave the assessment to approximately 400 students in grades K-1st, with a high percentage of Hispanic and African American students assessed.

In November 2015, the District evaluated the outcome of the DISCOVER pilot and the feasibility of conducting a second pilot. After analyzing the effectiveness of the DISCOVER assessment to identify underrepresented students, the District determined that the DISCOVER pilot did not identify a significant number of these students and that utilizing the DISCOVER test district-wide would not be feasible.

"The District piloted the Naglieri Non-Verbal Abilities Test (NNAT) in April/May 2016 but determined the NNAT did not increase the identification of African American and Hispanic students. The District therefore continued using the CogAT and Raven assessments for SY2017-18 and remains committed to continue researching alternative testing protocols for identifying underrepresented students for GATE programs." 16-17 DAR at V-159 [ECF 2057-1 at 190]

"The GATE department developed and implemented a classroom observation rubric to identify students who might benefit from receiving additional GATE services in a pull-out or self-contained GATE program. A committee of GATE teachers and coordinators who attended the AAGT conference and participated in trainings on differentiated classroom observation created the GATE Differentiated Observation Classroom Screener, or DOCS $^{+}$ (Appendix V – 8, GATE DOCS). The committee researched a variety of models and gathered input from other districts in Arizona that used similar observation scales to identify underrepresented students who qualify for gifted services. The GATE DOCS identified eight additional Hispanic students, including four ELL students, and the department invited them to participate in the GATE pull-out program at Mission View. These students will be monitored throughout their participation in the GATE program (Appendix V – 9, MV Screener Pilot)." 16-17 DAR at V-149 [ECF 2057-1 at 179-80]

"In January 2017, GATE DOCS was administered in Spanish by a GATE itinerant teacher to ELL students at Cavett, Maldonado, Roberts-Naylor, Hollinger, and White elementary and K-8 schools. In addition, a pilot utilizing the ELL screener was used for a targeted group of ELL students identified by itinerant teachers at Mission View (Appendix V-9, MV Screener Pilot). For SY2017-18, the GATE department will continue to research testing materials to assist in increasing the identification of ELL students for GATE services." 16-17 DAR at V-153 [ECF 2057-1 at 184]

RFI Responses

"TUSD researched and implemented the Discover in SY 14-15 and the Naglieri Nonverbal Ability Test (NNAT) in SY2015-16 assessments, neither of which identified more African American and Latino students when compared to the RAVEN. In SY16-17 further research was conducted and two pilot programs to add 1) GATE push-in (whole class) lessons for grades

¹ In addition to utilizing the CogAT and Raven assessments mentioned later in this section, the GATE department created a GATE Differentiated Observation Classroom Screener (GATE DOCS) as an additional assessment for identifying ELL students. GATE department staff attended the AAGT Conference in February 2017 to research and participate in trainings that presented options for testing and identifying gifted ELL students. Based on the trainings and information gathered from state and national school districts, the GATE department created and piloted the DOCS at Mission View and five additional elementary schools.

kinder and first and 2) a kinder Pre-GATE screener were implemented at schools with high populations of African American and Latino students. The results of the two pilots will be completed by end of school year SY2016-17. In SY16-17 two pilot programs to add GATE push-in (whole class) lessons for grades kinder and first and a kinder assessment screener at schools with high populations of African American and Latino students were implemented. The results of the two pilots will be completed by end of school year SY2016-17. One of the GATE Department priorities is to continue to research assessments and eligibility criteria throughout the state and nation to determine best practices for identification of African American, Hispanic, and ELL students. The GATE Department is considering piloting a rubric observation screener for these students who may not qualify but fall within a specified stanine and NCE range." Response to RFIs 1145 and 1146, April 21, 2017.

"The DISCOVER pilot was analyzed but it did not identify more students than the Raven. Results of the pilot were provided in AR SY2014-15. TUSD continues to research and pilot other gifted assessments and will be making a recommendation at end of SY2016-17." "TUSD did not make adjustments based on the DISCOVER pilot. However in SY2016-17 an adjustment was made to the qualifying criteria for self-contained placement to include the Raven stanine and NCE score. This criteria is consistent with the scoring of the CogAT." Response to RFIs 1252-53, April 21, 2017

Special Master's Analysis

Contrary to the concerns of the Mendoza plaintiffs, the District did explore various ways of assessing whether different measures of student readiness to participate in testing ELL would yield a different mix of students in these ALEs. The District reports that the piloting of different assessments did not yield a significantly different pool of eligible African American and Latino students. There is no need for Court action.

<u>Claim No. 4</u>: The Mendoza Plaintiffs claim not to be aware of whether the District followed one of nine recommendations for self-contained GATE programs in the ALE Plan Supplement to "[e]xplore admissions criteria including weighting of student race and/or ethnicity for placement and/or priority wait list placement."

<u>District Response to Claim No. 4</u>: The District has repeatedly and thoroughly explored a range of different criteria for eligibility for the self-contained GATE program, as set out in the response to Claim Nos. 1-3 above. The District does not believe that weighting of student race or ethnicity in self-contained GATE placement is appropriate. However, starting in 2016-17, and continuing in 2017-18, students on wait-lists for self-contained GATE at Kellond or Lineweaver were offered placement at Roberts-Naylor or Wheeler based on where the student's placement would improve integration. Through this process,

the District was able to offer placement to all students on the waitlist for Kellond and Lineweaver.

Special Master's Analysis

The Mendoza plaintiffs argue that the District should give extra weight to the test scores of African American and Latino students who apply for self-contained GATE. The District responded by saying that it believes such preferential treatment is not appropriate but goes on to say that African American and Latino students on the wait list at two schools were placed in self-contained programs if this improved integration. This resulted in the admission of more African American and Latino students in self-contained programs.

The District shall weight the placement of African American and Latino students in self-contained GATE programs when this increases the integration of the self-contained GATE schools to which students seek admission. If this is not practicable, the District should explain why.

<u>Claim No. 5</u>: The Mendoza Plaintiffs claim that the District has not followed the recommendation in the ALE Supplement to "[e]xplore the possibility of additional [self-contained GATE] sites including a program on the east side of Tucson."

<u>District Response to Claim No. 5</u>: The District has "explored the possibility of additional" SCGate sites and has expanded SCGate sites in central Tucson (Roberts-Naylor) and on the eastside (Wheeler). The District has consistently reported on its efforts in its annual reports and in responses to RFIs over the past three years (*see also*, "Gate Expansion," attached).

2015-16 DAR

"In SY2015-16 the GATE Department implemented several strategies to expand GATE services, including Itinerant Push-In Services in kindergarten and GATE whole-grade testing, as noted above. In addition to these services, the department provided support to implement new GATE programs at Tully Elementary Magnet School, Wheeler Elementary School and Roberts-Naylor K-8 School." 15-16 DAR at V-142 [ECF 1958-1 at 171]

2016-17 DAR

"In SY2016-17, the GATE department implemented several strategies to expand GATE services, including itinerant push-in services in kindergarten and continued GATE whole-grade testing, as noted above. In addition to these services, the department provided support to implement new GATE programs at Tully, Wheeler, and Roberts-Naylor and began planning with site principals and teacher to expand cluster programs at five additional elementary sites: Cavett, Grijalva, Maldonado, Myers/Ganoung, and Wright in SY201718." 16-17 DAR at V-162 and V-163 [ECF 2057-1 at 193-94]

"Wheeler Elementary School and Roberts-Naylor K-8 School.² The District implemented one 2nd grade self-contained GATE class at Wheeler Elementary and both a pre-GATE kindergarten and a self-contained 2nd grade GATE class at Roberts-Naylor K-8 in SY2016-17. Placement offers were extended to students on waitlists for other self-contained sites. In addition, the District ran an open enrollment lottery that included these students and other students who had previously declined GATE placement. In July 2016, the District provided GATE teachers at these sites with 24 hours of gifted training specific to the classroom environment and gifted strategies, and these teachers received priority enrollment in all District GATE trainings throughout the school year. In SY2017-18, pre-GATE kindergarten and 1st through 3rd grade self-contained GATE classes will be available at both Wheeler and Roberts-Naylor. Students will be placed based on a revised GATE feeder pattern. The District will offer placement to any waitlisted student using a lottery process." 16-17 DAR at V-163 [ECF 2057-1 at 194]

RFI Responses

"An impact analysis was conducted for Wheeler and Roberts/Naylor GATE self-contained expansion programs prior to expanding the GATE program at these two sites to ensure there would not be a negative impact on the integration at Lineweaver, Kellond and White elementary schools. Ethnic distribution at these GATE schools would not be affected. Please see attached document; GATE Expansion Impact Analysis for Wheeler RN." Impact Document that was filed as part of Doc. 2028-2 (at page 179). Response to RFI 1030, March 6, 2017, attached.

"TUSD was expanded self-contained programs at two sites, Wheeler Elementary on the east side and Roberts Naylor K-8 which is central on the south side of the district." "TUSD was able to expand one class at Lineweaver elementary however, do to student or classroom capacity no other self-contained site could expand or was it necessary to expand services." Response to RFIs 1250-51, April 21, 2017, attached.

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² In addition, the District initiated ELL whole-grade push-in services at Mission View Elementary School.

Special Master's Analysis

The District shows that it has expanded self-contained GATE sites and identifies the list of schools where this expansion occurred. Since the DAR was submitted in fall of 2017, two additional sites have been added. No action by the Court is required.

<u>Claim No. 6</u>: The Mendoza Plaintiffs assert that the District has not followed recommendations from the ALE Plan.

- (a) that professional development be provided "to designated staff regarding identification of students for AACs,"
- (b) that there be discussion of "the open access philosophy with current and prospective AAC teachers [to e]nsure that all AAC teachers in these courses support this policy and support access for all students. Consider adapting the teacher agreement from Advanced Kentucky to use with administrators and AAC teachers," and
- (c) "requiring" middle and high schools to promote TUSD's commitment to open access for the AACs.

<u>District Response to Claim No. 6</u>: The ALE Director visits schools on a regular basis. As part of his visits, he shares the open access policy with counselors and principals and encourages them to share this information with AAC teachers. The District did consider using the Advanced Kentucky form and decided not to use it (*see* response to RFI 1194, attached, responding, "Yes [TUSD consider[ed] adapting the teacher agreement from Advanced Kentucky to use with administrators and AAC teachers]. However, the decision was made not to implement the form."

2014-15 DAR

"The District also focused on Advanced Academic Classes (AAC) recruitment. On August 25th, 2014, the District sent an information letter to all District families with an 8th grade student encouraging enrollment in various high school Advanced Academic Courses (AACs) and programs (Appendix V-11, ALE 8thgrade letter 14-15). In addition, the District distributed student-friendly flyers to middle and high school students to encourage them to consider registering for AACs (Appendix V-12, Flyers). One strategy at the high school level was to provide an AP mentor at each high school site with the dual purpose to recruit and retain students in AP courses. These teacher mentors supported AP students but also worked to increase enrollment by targeting African American and Hispanic students for enrollment in AP courses.

Previously, in the 2013-14 school year, the District communicated its commitment to open access for all AACs to all principals (Appendix V-13, Open Access Email to principals). Open access means that any student who is interested in taking an AAC is able to register

without any prerequisites except for reasonable content expectations, especially in math and science courses (*e.g.*, Algebra 1 before Algebra 2). For 2014-15, the District revised its course catalog to eliminate all prerequisites to AAC offerings, including Honors and AP courses, unless it was a math or science content requirement. <u>14-15 DAR at V-126</u> [ECF 1848 at 151]

2016-17 DAR

"During SY2016-17, the director of Advanced Learning Experiences met with middle and K-8 school counselors to review open access of advanced academic coursework for students in grades 6-8, including middle school classes for high school credit." 16-17 DAR at V-175 [ECF 2057-1 at 206]

"As with middle school courses for high school credit, the ALE director met with all middle and K-8 school counselors and principals to review open access of advanced academic coursework for students in grades 6-8 for accelerated mathematics courses. 16-17 DAR at V-176 and V-177 [ECF 2057-1 at 207-208]

Special Master's Analysis

The Mendoza plaintiffs assert that the District has not followed recommendations of the ALE plans with respect to professional development. The District responds by saying that the Director of ALE meets with principals to inform them about the relevant provisions of the USP and the ALE plans. The Mendoza plaintiffs want the District or the Special Master to provide evidence that the relevant training takes place and that it is effective.

The Special Master believes that there is no reliable way to determine whether the professional development took place or whether it was acted upon. The Mendoza plaintiffs cite the Kentucky plan which the District explored and determined was not feasible. Kentucky teachers were surveyed and asked if they received the training and did well they were supposed to do. In other words, Kentucky incentivized misrepresentation.

In this case it is necessary to depend on the District's assertions that it does what it is supposed to do. There is no need for Court action.

<u>Claim No. 7</u>: The Mendoza Plaintiffs claim not to be aware of whether the District has followed one of nearly a dozen recommendation the ALE Plan relating dual credit courses, to

"[r]equire all District high schools to actively advertise and recruit students for Dual-Credit courses."
<u>District Response to Claim No. 7</u> : The District actively recruits students to Dual Credit classes and has significantly increased the number of Dual Credit classes offered at District high schools from 11 courses in SY 2016-17, to 16 in SY2017-18, to 43 in SY 2018-1. (<i>See</i> "Dual Credit Increases," attached).
Special Master's Analysis
Evidence provided here by the District indicates that the District increased the number of
dual credit courses over the recent three years by 400%. There is no need for Court action.
<u>Claim No. 8</u> : The Mendoza Plaintiffs ask about the status of an ALE Policy Manual which was the subject of a recommendation in the ALE Plan.
<u>District Response to Claim No. 8</u> : The draft ALE Policy Manual is attached.
Special Master's Analysis
The ALE manual is posted and hard copies will be distributed. There is no need for Cour
action.
<u>Claim No. 9</u> : The Mendoza Plaintiffs assert that the District has not followed recommendations in the ALE Plan relating to expansion of GATE services to kindergarten and first grade students:
(1) "Expand Gate services to include all kindergarten studentsProvide thirty minute weekly lesson from a gifted endorsed teacher stressing critical thinking, creative thinking, and problem-solving skills" and
(2) "Provide services to all students in first grade except those in self-contained GATE; provide forth-five minute weekly lesson from a gifted endorsed teacher stressing critical thinking, creative thinking, and problem-solving skills."
<u>District Response to Claim No. 9</u> : The District has implemented this recommendation, and has reported on its efforts in RFI responses and in its annual reports:
RFI Responses from RFIs 1155-60, April 21, 2017 attached.
"Yes- TUSD implemented kindergarten Push-In (whole grade) Itinerant Services. In school year 2016-17 TUSD expanded the number of kindergarten classrooms receiving push in (whole class) lessons. Targeted schools had an assigned itinerant teacher to provide these lessons and all schools had the assigned itinerant teacher providing pull out lessons, provide push in (whole

class) kinder lessons if scheduling permitted." NOTE: In 2017-18 itinerant teachers will be assigned to schedule kinder push in (whole class) lessons at each of their sites.

"In school year 2016-17 TUSD expanded the number of kindergarten classrooms receiving push in (whole class) lessons. Targeted schools had an assigned itinerant teacher to provide these lessons and all schools had the assigned itinerant teacher providing pull out lessons, provide push in (whole class) kinder lessons if scheduling permitted." NOTE: In 2017-18 itinerant teachers will be assigned to schedule kinder push in (whole class) lessons at each of their sites.

"In school year 2016-17 TUSD itinerant teachers provided approximately 45 minute weekly push in (whole class) lessons stressing critical thinking, creative thinking, and problem-solving skills, rotating in grade level and classrooms at their assigned schools as schedules permitted."

"Yes, beginning in SY2015-16 push in (whole grade) lessons were provided in kindergarten and first grade classrooms at their assigned schools as schedules permitted. The number of lessons each classroom received increased in SY2016-17 and as schedules permit the number will increase in SY2017-18 from SY2016-17.

"Beginning in SY2015-16 push in (whole grade) lessons were provided to first grade classrooms at their assigned schools as schedules permitted. The number of lessons each classroom received increased in SY2016-17 and as schedules permit the number will increase in SY2017-18 from 2016-17."

2015-16 DAR

"In the 2015-16 school year, the GATE Department provided for the first time whole-class itinerant GATE services for kindergarten and primary grades at targeted schools (Holladay, Carrillo, White, Hollinger, Pueblo Gardens, and Grijalva), with high populations of underrepresented students testing and qualifying for GATE services. When itinerant GATE teachers were not providing pull-out GATE services, they taught 45-minute critical thinking and reasoning lessons using gifted strategies in regular education classrooms. The purpose of these services was to determine if early exposure to gifted instruction opportunities would result in increased numbers of these students testing, qualifying, and enrolling in GATE programs as families became familiar with GATE services. Itinerant GATE teachers also provided opportunities for whole-class instruction at most elementary sites during Wednesday mornings (Appendix V - 32F2, Kinder WC Outreach). 15-16 DAR at V-128 [ECF 1958-1 at 157]

2016-17 DAR

"In SY2016-17, the GATE department expanded whole-class itinerant GATE services for kindergarten and primary grades at targeted schools with high populations of underrepresented students (Roberts-Naylor and Hollinger, Maldonado, Mission View, and Wheeler elementary schools). The department assigned itinerant GATE teachers a school, and teachers provided weekly 45-minute critical thinking and reasoning lessons using gifted strategies in the regular

education kindergarten classroom (Appendix V-6, Enrichment Schedule). The purpose of these services was twofold: to provide early exposure to gifted instructional strategies for students and potentially increase the number of students tested.

"Additionally, itinerant GATE teachers also provided opportunities for whole- class instruction at most elementary sites. Teachers taught 30- to 45-minute critical-thinking and reasoning lessons using gifted strategies in regular education classrooms at their assigned sites. GATE itinerant teachers modeled gifted teaching strategies for regular education teachers, exposed them to gifted instruction opportunities, and promoted the benefit of gifted teaching strategies for all students. This model of exposure and increased familiarity to GATE services was a means of encouraging underrepresented families to have their students tested for GATE services and enroll in GATE programs if offered placement. By providing these classes, the number of students receiving gifted lessons increased." 16-17 DAR at V-148 [ECF 2057-1 at 179]

Special Master's Analysis

The District expanded GATE services pursuant to recommendations. There is no need for Court action.

<u>Claim No. 10</u>: The Mendoza Plaintiffs assert that the District is not providing a resource GATE opportunity at each middle and K-8 school. As recommended in the ALE Plan.

<u>District Response to Claim No. 10</u>: Each TUSD middle and K-8 school offers a GATE resource class. Due to scheduling at the smaller K-8 schools these services may only be offered in a pull-out model. Or, a resource class may have formed after the 40 day reporting due to site equalization and/or teacher assignment changes after resource schedule was determined (thus, some classes don't show up in the 40th day data). Several smaller K-8s have pull-out rather than resource. However, in 2018-19, several smaller K-8s will transition to resource rather than pull-out based on the availability of GATE-certified teachers and school scheduling. The District has implemented this recommendation and has reported on its related efforts:

2015-16 DAR

"The District provided more students with GATE services due to additional support from itinerant GATE teachers and the institution of co-teaching models (Appendix V - 321F1, K8 IT Services). To facilitate this change, the GATE Department assisted Roskruge Bilingual K-8 Magnet School with a co-teaching resource class, assisted Safford Middle School to establish a GATE resource class with current staff, and provided itinerant pull-out services to Maxwell K-8 and Pueblo Gardens Elementary schools. After collaboration with K-8 principals to improve access to services, the GATE Department provided pull-out services once a week with instruction by an itinerant GATE teacher. The GATE Department also worked with McCorkle K-8 to establish a co-teaching model for resource services. Informal feedback from the site principal and teachers regarding the GATE Department's collaboration with the K-8 schools was very positive and principals at the

assisted sites requested that these services continue in SY 2016-17. 15-16 DAR at V-128 [ECF 1958-1 at 157]

2016-17 DAR

"In SY2016-17, the District extended its services to 6th through 8th grade students at K-8 schools by providing additional support from itinerant GATE teachers. Middle school students at Borman, C. E. Rose, Dietz, Drachman and Lawrence had once-a-week instruction by an itinerant GATE teacher (APPENDIX #, K8 MS PULL OUT)." 16-17 DAR at V-146 and V-147 [ECF 2057-1 at 177-178]

RFI Response 1161

"Every middle school and K-8 school provided either a GATE resource enrichment or a pull out enrichment class depending on the size and schedule of the school."

Special Master's Analysis

Every middle school and K8 school provides either a GATE resource enrichment or a pullout enrichment class depending on the size and schedule of the school. There is no need for Court action.

Other Objections to the Special Master's Annual Report by the Mendoza Plaintiffs

The Mendoza plaintiffs raise numerous objections to the Special Master's Annual Report not because they object to the substance of the proposals but because the Special Master does not provide the level of relevant information the Mendoza plaintiffs feel is desirable. The addition to the Special Master's completion plans advocated by the Mendoza plaintiffs fall into four categories

- Things the District allegedly failed to do almost all of which the District did.
 See the previous section of this Report.
- 2. Things that the District has agreed to do such as peer to peer family recruitment to self-contained GATE and UHS.

- 3. Obvious actions that lack specificity such as providing "public education and marketing" that there is no reason to believe that the District would not do or is not already doing.
- 4. Proposals endorsed by the Special Master or rejected by the Special Master for reasons the Mendoza plaintiffs do not counter.

The Mendoza plaintiffs object to the Special Master's proposal to reduce the eligibility scores for participation in self-contained GATE. The reason they give for their proposal objection is that the Special Master does not explain how many African American and Latino students this would affect. The reason the Special Master makes this proposal is because there is no validation of the current eligibility criterion and every reason to believe that students who became eligible because of the somewhat lower qualification score could handle the work involved. But the Mendoza's logic is difficult to comprehend. Would it be okay to reduce the eligibility scores if this made 30 more Latino students eligible but it would not be okay if only 20 Latino students were newly eligible?

Revisiting the Fisher Objections to the Special Master's Annual Report

In his Report responding to objections to his Annual Report, the Special Master raised doubts about the desirability of the Fisher proposal to enrolled African American students in ALEs for which they were eligible even if the families did not request such enrollment. Current policy is that students who are eligible must "opt in" to be enrolled. If the policy were reversed, and students would have to "opt out" – explicitly choose not to enroll – this would almost certainly increase the number of African American and Latino students enrolled in ALEs. However, such a policy change has significant implications and might be vigorously opposed by families and could have substantial effects on the allocation of resources. The Special Master

recommends that the District assess the viability of an opt out policy at least with respect to ALEs that require test scores for students to be eligible to participate.

Limits

The Fisher and Mendoza plaintiffs expect that all of the effort invested in developing and implementing the USP, and the desegregation plans that went before it, should have yielded substantial gains in narrowing the achievement gap, or at least, the participation gap. But, unless the District were to discriminate against white students and their families – such as improving recruitment – it is almost certain that better educated and wealthier families and their children will benefit from new initiatives disproportionately. This reality leads to a search for explanations. This, in turn, often leads to a search for someone or some conditions to blame.

There is abundant research that locates the reasons for lower academic achievement in socioeconomic inequality and its correlates. In socioeconomic inequality, the United States leads the developed world. But, it seems beyond our reach to remedy this problem. Schools appear to be an answer that can be influenced by families and communities. However, not only does the United States lead developed nations with respect to inequality, it spends less of its wealth on public schools.

The combination of inequality and a weak commitment to public education results in schools having a relatively limited effect on student learning. Typically, school related influences account for about 1/3 of student achievement measured by standardized tests. Over the last 15 years, the United States sought to eliminate achievement caps between Anglo students on the one hand and African American, Latino and American Indian students on the other. The effect of school improvement efforts on the achievement gap has been modest at best.

The USP is an ambitious research-based equity-focused school improvement plan. TUSD has been slow to effectively implement the multiple strategies that comprise the USP. But, there

is reason to be optimistic. Key elements of the school improvement are in place and there is more coherence in the extent to which these elements reinforce one another. School improvement is hard work and at its heart, both literally and figuratively, is competent and caring teachers. Nationally, there is an unprecedented teacher shortage and among the states, Arizona is experiencing this shortage most profoundly. The Special Master has recommended that several elements of the USP be granted unitary status. He has also identified work that has yet to be effectively completed. It seems time for the District to celebrate its success and reaffirm its commitment ensuring that all students reach their full potential. Respectfully submitted, Willis D. Hawley Special Master Dated: June 29, 2018

CERTIFICATE OF SERVICE I hereby certify that on, June 29, 2018, I electronically submitted the foregoing via the CM/ECF Electronic Notification System and transmittal of a Notice of Electronic Filing provided to all parties that have filed a notice of appearance in the District Court Case. Andrew H. Marks for Dr. Willis D. Hawley, Special Master