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Plaintiffs Fisher and Plaintiffs Mendoza called for a Report and Recommendation (R&R) relating to the Appointment of the Director of Culturally Responsive Pedagogy and Instruction (CRPI). The Special Master filed the R&R on April 29, 2014. He made certain recommendations, which he withdrew May 23, 2014, after reaching certain agreements with TUSD. There remain two areas of dispute between Plaintiffs and TUSD, both pertain to the Unitary Status Plan (USP), § V.E.4.c, requirements for the CRPI Director, which provides as follows:

Director of Culturally Responsive Pedagogy and Instruction ("CRPI Director"). The District shall hire or designate an individual who shall supervise the implementation of courses of instruction that focus on the cultural and historical experiences and perspectives of African American and Latino communities. The CRPI director shall also supervise, develop and implement a professional development plan for administrators, certificated staff, and paraprofessionals, as appropriate, on how best to deliver these courses of instruction and to engage African American and Latino students. The CRPI director shall have experience developing and teaching curriculum focused on the African American and/or Latino social, cultural, and historical experience at the secondary level.

USP § V.E.4.c. As well, the USP provides specific procedures in § IV.D.1 for hiring administrators and certificated staff, which are as follows:

- 1. The District shall ensure that interview committees for the hiring of administrators and certificated staff include African American and/or Latino members. For school site-level hiring, the principal shall submit to the District human resources department the names and race/ethnicity of the members of each interview panel. For District-level hiring, the individual who selects the hiring panel shall also submit this information to the District human resources department.
- 3. Each interview committee, at both the site level and district level, shall utilize a standard interview instrument with core uniform questions to be asked of each candidate that applies for that position and a scoring rubric.

USP § IV.D.1 and .3.

¹The Intervenor Plaintiff, the United States, does not object to the R&R for reasons which appear to be consistent with TUSD's interpretation of USP's hiring requirements, § IV.D.1 and .3, applicable to hiring decisions made by designation. (U.S. Resp. (Doc. 1587)).

The Dispute

The USP was adopted February 20, 2013. TUSD advertised the position, nationally, on September 24, 2013, and began the hiring process. On March 3, 2014, top candidates were selected from eight finalists out of 49 sub-finalists, and then TUSD discovered that the interview and selection process had been leaked to the public. TUSD terminated the hiring process, and solicited the services of Dr. Salvador A Gabaldón, a "retired" full-time past employee of TUSD, with extensive experience advocating for instruction for English Language Learners (ELLs). TUSD "appointed" Dr. Gabaldón to the Director's position. (R&R, Ex. A: Holmes Memo 4/2/2014.) Although retired, it appears Dr. Gabaldón was "employed" in some capacity for TUSD as a Curriculum Writer, Culturally Relevant Courses and as a Language Acquisition Specialist, Language Acquisition Department. *Id.*, Curriculum Vita.

As described by TUSD, Dr. Gabaldón's qualifications are as follows: "experience developing and teaching curriculum focused on Latino social, cultural, and historical experience at the secondary level. . . . [with his career spent] advocating for and supporting instruction of [ELL], his instructional background is in English where he was one of the first teachers in the district to introduce students to Chicano literature. Much of his support work with teachers at the secondary level is grounded on building background with student via their cultural and linguistic assets. Additionally, he has a strong reputation for delivering high quality professional development and working successfully with teachers who are less inclined to change their practices. . . . Moreover, Sal has been a key member of the current Curriculum Development Team that has worked extensively to align the curriculum with the Arizona College and Career Readiness Standards (formerly Common Core) and the PARCC Assessment Frameworks. This level of knowledge and understanding of these models is critical in moving the work forward in terms of academic excellence and compliance with ARS 15-112." *Id.*, Ex. A: Holmes Memo.

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The Mendoza Plaintiffs do not object to Dr. Gabaldón's qualifications, but the Fisher Plaintiffs and the Special Master point out there is no evidence that Dr. Gabaldón is qualified to determine CRPI for African-American students. Plaintiffs Mendoza object to the divergence by TUSD from the hiring protocol required by USP § IV.D.1 and .3. TUSD replies that the hiring protocol does not apply when it chooses to "designate" an individual for a position rather than "hire" him or her to fill a position.

The Special Master believes that both Plaintiffs' concerns have serious implications for the case: 1) the smaller-class Fisher Plaintiffs' interests must not be overborne by the much larger-class Mendoza Plaintiffs' interests, and 2) whether there is an exception to the USP hiring procedures if TUSD chooses to fill a mandatory administrative and certificated position with a current rather than a new employee. The Special Master, however, believes that for the time being agreements by TUSD, made subsequent to the filing of the R&R, resolve his concerns. He, accordingly, withdraws his recommendations.

The Agreement.

As the Court understands the agreement: Dr. Gabaldón is serving as Acting Director, and TUSD is involved in a national search and hiring process, meeting the procedures required in USP § IV.D.1 and .3, for a permanent Director of CRPI, who will meet the qualifications required by USP § V.E.4.c.

In its Response, TUSD objects to the Special Master's recommendation that this Court "approve the appointment of Dr. Galbadon (sic) as Acting Director of CRPI... and the initiation of the new search for a CRPI Director," (Response (Doc. 1584) at 6-7 (quoting R&R (Doc. 1579) at 3) because "the USP neither requires nor permits court approval of the CRPI appointment or hiring." *Id.* at 7. Inconsistently, TUSD asks the Court to approve the agreement between it and the Special Master, *id.*, "[s]o TUSD may begin a new hiring process for a permanent CRPI Director to be completed by the end of the calendar year." *Id.*

Given the District's position regarding its autonomy to act in regard to the CRPI Director, the Court presumes it has moved forward, pursuant to the agreement.

As the Special Master has withdrawn his recommendations, the Court does not need to address its authority to approve or disapprove the CRPI appointment or hiring. As requested by TUSD, the Court approves the agreement between TUSD and the Special Master for Dr. Gabaldon to serve as the Acting Director and for hiring a new CRPI Director, pursuant to USP § IV.D.1 and .3 and § V.4.E.4.c, to be completed by the end of the calendar year: December 31, 2014.

Conclusion

As for the Fisher Plaintiffs concern that Dr. Gabaldón lacks CRPI experience with respect to African Americans, the Court notes, pursuant to the agreement between the Special Master and TUSD, that Dr. Jacqueline Jordan Irvine, Professor of Urban Education in the Division of Educational Studies at Emory University, may serve as the African American CRPI expert for the hiring and selection process currently underway. She serves at no cost to the District; the Special Master is paying for her to serve in this capacity. The Court directs the District to use Dr. Irvine's services to assist Dr. Gabaldón, also at no cost to the District.

As for the Mendoza Plaintiff's concern regarding TUSD's interpretation that the hiring procedures in USP § IV.D.1 and .3 do not apply if it "designates" a current TUSD employee to fill a position, the Court calls for further briefing because TUSD is allowed to designate or hire employees to fill a vast number of positions mandated under the USP. For example, USP § II, Student Assignment, requires hiring or designating a Director of Student Assignment, § .c.1, and Director-level employee responsible for the magnet program. The USP § IV.B, Administrators & Certificated Staff: Personnel, requires hiring or designating a Director of ORR, § .2, Director of Professional Development, § .3, and § I, Professional Support provides for designating or hiring New Teacher Mentors, § .1, and § J, Professional Development, provides the same for ORR trainers, § .2. The USP § V, Quality of Education

requires designating or hiring of an employee to coordinate Advanced Learning Experiences (ALE), Gifted and Talented Programs ("GATE), University High School (UHS), etc., § A.2, and § E, Student Engagement and Support requires designating or hiring an Academic and Behavioral Support Coordinator, § 2.a, and § 4.a-d, Personnel, requires designating or hiring the Director of African American Student Achievement, Director of Latino Services and Student Achievement, Director of CRPI, and Director of Multicultural Curriculum. The USP § VI.C.1 and 2, Disciple: Personnel, requires designating or hiring both a District and Site Restorative and Positive Practices Coordinator, and § .E requires the same for trainers for professional development. The USP § VII.B.2, Family and Community Engagement, requires designating or hiring a Family Engagement Coordinator. Finally, USP § X.A2, Accountability, requires designating or hiring an employee to review data collection and tracking. Obviously, TUSD's position has broad implications reaching beyond the procedures applicable for filling the CRPI Director position.

Accordingly,

IT IS ORDERED that the R&R (Doc. 1579) is WITHDRAWN.

IT IS FURTHER ORDERED that the agreement (TUSD Response (Doc. 1584), Brammer Decl. ¶ 3, Ex. A: Hawley email: 4/24/2014) is approved.

IT IS FURTHER ORDERED that by December 31, 2014, TUSD shall file a Notice with the Court that is has hired a CRPI Director in full compliance with the herein approved agreement. THERE SHALL BE NO EXTENSIONS OF TIME as the December 31, 2014, deadline is almost two years after the February 20, 2013, adoption by this Court of the USP which mandated the hiring of the CRPI Director.

IT IS FURTHER ORDERED that the District shall use the interim services of Dr. Irvine as the CRPI expert to resolve Plaintiffs Fisher's concerns regarding Dr. Gabaldón's limited experience in CRPI relevant to African Americans.

IT IS FURTHER ORDERED that supplemental briefs shall be filed within 21 days of the filing date of this Order by all Plaintiffs addressing the application of USP § IV.D.1 and .3 to hiring decisions by the District to fill required administrator and certificated staff positions by designating a current employee to the position rather than hiring a new employee.

IT IS FURTHER ORDERED that TUSD shall file a Response within 30 days of service of the supplemental briefs. There shall be no replies. The Court shall consider the matter fully briefed for decision, unless the Court determines that an evidentiary hearing is necessary.

DATED this 20th day of August, 2014.

United States District Judge